

Message Text

SECRET

PAGE 01 GENEVA 04765 241944Z

66

ACTION SS-30

INFO OCT-01 ISO-00 /031 W

----- 108074

R 241804Z JUL 74

FM USMISSION GENEVA

TO SECSTATE WASHDC 7343

INFO USMISSION NATO

S E C R E T GENEVA 4765

EXDIS

E.O. 11652: GDS

TAGS: PFOR

SUBJECT: CSCE: CONSULTATIONS ON ESSENTIALS

REF: GENEVA 4724

1. FULL TEXT OF PRESENTATION BY AMBASSADOR SHER TO NATO DELEGATION HEADS' CAUCUS JULY 23 IS TRANSMITTED BELOW FOR INFORMATION OF DEPARTMENT AND USNATO. TEXT AS TRANSMITTED WAS CIRCULATED TO NATO DELEGATIONS.

2. BEGIN TEXT.

STATEMENT BY AMBASSADOR ALBERT W. SHERER, JR., TO THE NATO DELEGATION HEADS' CAUCUS ON JULY 23, 1974.

WE ARE PLEASED THAT DISCUSSIONS IN THE NATO COUNCIL DEMONSTRATED A CERTAIN CONVERGENCE OF VIEWS WITH REGARD TO THE PREPARATION OF A PAPER SETTING OUT AGREED ALLIED ESSENTIAL REQUIREMENTS IN CSCE. WE WISH TO PURSUE THIS EXERCISE, FOR WE BELIEVE THAT ONLY THROUGH INTRA-ALLIED DEBATE ON THESE ISSUES CAN WE REACH AGREEMENT ON THE CHOICES WE WILL NEED TO MAKE, ESPECIALLY WITH REGARD TO BASKET III AND CBMS. WE BELIEVE THE NATO CAUCUS HERE IN GENEVA SHOULD NOW DEVELOP A STUDY WHICH CLEARLY IDENTIFIES THE ISSUES IN BASKET III AND FLESHES OUT IN REASONABLE DETAIL THE PRINCIPAL ALLIED OBJECTIVES IN THESE AREAS.

SECRET

SECRET

PAGE 02 GENEVA 04765 241944Z

FOR THE PURPOSES OF THIS EXERCISE, WE ARE PREPARED GENERALLY TO

ACCEPT THE SECTION OF THE NINE'S PAPER ON BASKET I, THOUGH WE MAY HAVE EDITORIAL CHANGES TO SUGGEST. WE HAVE AGREED THAT THE SECTION ON CBMS SHOULD BE WORKED OUT AT NATO, ALTHOUGH THE MILITARY CAUCUS IN GENEVA AND DELEGATIONS HERE COULD MAKE A CONTRIBUTION. WE ASSUME, HOWEVER, THE SENIOR POLITICAL COMMITTEE AT NATO WILL DEVELOP THE SECTION ON CBMS. WITH REGARD TO BASKET III, WE HOPE TO STIMULATE A DISCUSSION OF EACH TEXT, INCLUDING THE EASTERN ATTITUDES WE ANTICIPATE IN REACTION TO EACH OF THEM. BASED ON OUR DISCUSSION, WE BELIEVE THE OPERATIVE ELEMENTS OF EACH TEXT SHOULD BE SET OUT SUCCINCTLY SO THAT, IN THE ENSUING REVIEW BY THE NATO COUNCIL, OUR PERMANENT REPRESENTATIVES THERE WILL BE IN A POSITION TO DISCUSS THEM. WHERE THERE ARE DIFFERENCES AMONG US, WE BELIEVE BRACKETED TEXTS SHOULD BE INCLUDED, TOGETHER WITH AN INDICATION OF RESPECTIVE NATIONAL POSITIONS, AS A FURTHER AID TO THE REVIEW BY THE NATO COUNCIL. FINALLY, WE WOULD LIKE TO ESTABLISH A ROUGH ORDER OF PRIORITY AMONG THE TEXTS, LOOKING TOWARD A NARROWING OF THE NUMBER TO, SAY, SIX TO EIGHT. WHILE WE REALIZE THAT WE MAY NOT BE ABLE TO FOCUS ON SUCH A SMALL NUMBER OF TEXTS AT THIS STAGE, ESTABLISHMENT OF A ROUGH ORDER OF PRIORITY WOULD, WE FEEL, BE HELPFUL.

AS A CONTRIBUTION TO THIS EXERCISE, WE ARE PREPARED TO PROVIDE OUR OWN SUGGESTED DRAFTS ON A FEW SELECTED ISSUES, AND WILL CIRCULATE THESE NOW FOR USE IN MORE SPECIALIZED DISCUSSIONS WE ANTICIPATE IN THE NEXT FEW DAYS. OUR SUGGESTED TEXTS COVER KEY OPERATIVE PASSAGES ON WORKING CONDITIONS FOR JOURNALISTS, BROADCAST INFORMATION, TRAVEL, AND ACCESS TO LITERARY WORKS. THEY ARE MODERATED IN SOME WAYS TO MAKE THEM MORE REALISTIC IN TERMS OF ACCEPTABILITY TO THE SOVIETS. AS FOR MARRIAGES, WE BELIEVE THE CURRENT NORWEGIAN DRAFT IS ADEQUATE AS A SUCCINCT STATEMENT OF ALLIED DESIDERATA. WE DO NOT PLAN TO SUGGEST TEXTS ON OTHER ISSUES, BUT WOULD WELCOME SUGGESTIONS FROM OTHER DELEGATIONS.

WITH REGARD TO THE TEXT ON BROADCAST INFORMATION, WE RECOGNIZE THAT THIS WILL BE A PARTICULARLY DIFFICULT ISSUE TO SETTLE AT CSCE. THE BRITISH TEXT CALLS UPON PARTICIPANTS TO "REMOVE ANY ARTIFICIAL OBSTACLE TO THE RECEPTION IN THEIR TERRITORY OF BROADCASTS FROM THE TERRITORY OF THE OTHER PARTICIPATING

SECRET

SECRET

PAGE 03 GENEVA 04765 241944Z

STATES." THE BULGARIAN DRAFT WOULD REQUIRE PARTICIPANTS TO ENSURE THAT BROADCASTS BEAMED TO OTHER PARTICIPATING STATES "DO NOT PREJUDICE THE EASING OF TENSION, ARE OF A SYMPATHETIC CHARACTER, AND SERVE THE INTERESTS OF PEACEFUL COOPERATION BETWEEN PEOPLES AND STATES." MANY OF WESTERN COUNTRIES CANNOT ACCEPT ANY OBLIGATION TO CONTROL THE CONTENT OF SUCH BROADCASTS. THE BEST APPROACH WOULD THEREFORE APPEAR TO BE A MINIMAL TEXT BASED ON THE UK DRAFT, AND THIS IS WHAT WE HAVE AIMED AT IN

OUR OWN TEXT.

WITH REGARD TO THE TEXT ON ACCESS TO LITERARY WORKS, WE REALIZE THAT SOME DELEGATIONS HAVE SHOWN A SPECIAL INTEREST IN THIS TOPIC, BUT WE ARE CONVINCED THAT THE SOVIETS WILL RESIST THE EXISTING WESTERN PASSAGES ON ESTABLISHMENT OF LIBRARIES AND READING ROOMS, AND WE WOULD THEREFORE URGE THAT A MORE REALISTIC FORMULA, SUCH AS THE ONE WE HAVE SUGGESTED, BE CONSIDERED AS A FALLBACK POSITION.

BEFORE FINISHING, I WOULD LIKE TO SAY A WORD ABOUT OUR WORKING METHODS FOR PUTTING TOGETHER A STUDY OF THIS KIND. OUR DELEGATION BELIEVES THE ONLY WAY FOR US TO PUT TOGETHER A PAPER BY THE END OF THIS WEEK IS TO DIVIDE UP THE WORK. WE WOULD THEREFORE SUGGEST THE FOLLOWING COURSE OF ACTION: THE NATO CAUCUS ON PRINCIPLES SHOULD CONVENE AS SOON AS POSSIBLE TO DEVELOP A SECTION ON PRINCIPLES, USING THE NINE PAPER AS A BASIS. THE SECTION ON CBMS SHOULD BE LEFT TO NATO IN BRUSSELS. THE BASKET II CAUCUS SHOULD ALSO CONVENE AND PREPARE ITS SECTION. AS FOR BASKET III, WHICH WILL BE THE MAJOR PART OF OUR WORK, WE WOULD SUGGEST THAT FOUR PERSONS BE NAMED RAPPORTEURS. EACH OF THESE PERSONS SHOULD BE FAMILIAR WITH THE WORK OF ONE OF THE SUBCOMMITTEES OF BASKET III, AND SHOULD PREPARE A DRAFT SECTION OF THE BASKET III PART OF OUR STUDY. THE RAPPORTEURS SHOULD USE THE NINE PAPER AS A BASIS, FLESHING IT OUT AND INCLUDING ANY COMMENTS WHICH HAVE BEEN MADE BY OTHER NATO DELEGATIONS. THESE DRAFTS SHOULD BE READY FOR A BASKET III CAUCUS DISCUSSION TOMORROW (WEDNESDAY) AFTERNOON. THE THREE SECTIONS OF OUR STUDY -- PRINCIPLES, BASKET II, AND BASKET III -- SHOULD BE PRESENTED BY THE CAUCUS CHAIRMAN TO A DELEGATION HEADS' CAUCUS THURSDAY AFTERNOON. TO FACILITATE THE WORK, ANY DISAGREEMENTS SHOULD SIMPLY BE PLACED IN BRACKETS.

SECRET

SECRET

PAGE 04 GENEVA 04765 241944Z

MR. CHAIRMAN, I THINK THIS IS THE ONLY WAY FOR US TO PROCEED IN ORDER TO ACCOMPLISH THE TASK WE HAVE BEEN ASKED TO DO, AND I WOULD URGE THAT WE MOVE IN THIS DIRECTION WITHOUT DELAY.

SUBCOMMITTEE 8 --HUMAN CONTACTS
TRAVEL FOR PERSONAL AND PROFESSIONAL REASONS
SUGGESTED TEXT:

THE PARTICIPATING STATES AGREE:

(1) TO REDUCE FORMALITIES AND RESTRICTIONS AND TO APPLY
FLEXIBLY PERTINENT REGULATIONS.

-- A. FOR THEIR OWN CITIZENS TO LEAVE THEIR TERRITORY OR TO
RE-ENTER IT.

-- B. FOR CITIZENS OF THE OTHER PARTICIPATING STATES TO ENTER THEIR TERRITORY OR TO LEAVE IT.

(2) TO ENSURE THAT THE DECISION TO GRANT THE NECESSARY DOCUMENTS AND AUTHORIZATIONS FOR SUCH TRAVEL UNDER (1) A. ABOVE IS APPLIED WITHOUT DISCRIMINATION TO REQUEST TO VISIT ALL PARTICIPATING STATES.

(3) TO ENSURE THAT THE COSTS OF SUCH DOCUMENTS AND AUTHORIZATIONS ARE AT A MODERATE LEVEL.

(4) TO REDUCE EXISTING RESTRICTIONS AND GRANT CITIZENS OF THE OTHER PARTICIPATING STATES GREATER FACILITIES FOR TRAVEL WITHIN THEIR TERRITORIES.

SUBCOMMITTEE 9 - INFORMATION

FILMED AND BROADCAST INFORMATION

SUGGESTED TEXT:

THE PARTICIPATING STATES...

TO FACILITATE THE DISSEMINATION OF FILMED AND BROADCAST INFORMATION AND ACCESS TO IT FOR ALL.

TO THIS END:

THEY WILL FACILITATE THE PUBLICATION AND DISTRIBUTION OF THE TIMES AND WAVE-LENGTHS OF BROADCASTS FROM THE OTHER PARTICIPATING STATES.

THEY WILL ENCOURAGE THE SHOWING OR TELEVISIONING OF DOCUMENTARY FILMS FROM THE OTHER PARTICIPATING STATES ILLUSTRATING THEIR INSTITUTIONS AND NATIONAL LIFE.

SUBCOMMITTEE 9 - INFORMATION

IMPROVING CONDITIONS UNDER WHICH JOURNALISTS FROM ONE

SECRET

SECRET

PAGE 05 GENEVA 04765 241944Z

PARTICIPATING STATE EXERCISE THEIR PROFESSION IN ANOTHER PARTICIPATING STATE.

SUGGESTED TEXT:

THE PARTICIPATING STATES AGREE:

-THAT VISAS AND RESIDENCE PERMITS FOR JOURNALISTS AND THEIR TECHNICAL STAFFS BE GRANTED AS EXPEDITIOUSLY AS POSSIBLE.

-THAT STEPS BE TAKEN TO GRANT JOURNALISTS GREATER FREEDOM OF TRAVEL WITHIN PARTICIPATING STATES IN PURSUIT OF THEIR PROFESSIONAL ACTIVITIES AND

-THAT THE NECESSARY TRAVEL PERMITS BE GRANTED WITHIN A REASONABLE PERIOD OF TIME.

-THAT JOURNALISTS NOT BE SUBJECT TO EXPULSION FOR NORMAL PROFESSIONAL ACTIVITIES.

-THAT STEPS WILL BE TAKEN TO FACILITATE JOURNALISTS' CONTACTS, IN PURSUIT OF THEIR PROFESSIONAL ACTIVITIES, WITH OFFICIALS OF THE PARTICIPATING STATES, AS WELL AS WITH PRIVATE INDIVIDUALS.

-THAT JOURNALISTS BE ALLOWED TO CARRY WITH THEM EQUIPMENT AND MATERIALS NECESSARY FOR THE EXERCISE OF THEIR PROFESSION.

-THAT JOURNALISTS BE ALLOWED TO TRANSMIT, FULLY AND WITHOUT DELAY, THE MATERIALS WHICH ARE THE RESULTS OF THEIR PROFESSIONAL ACTIVITY.

SUBCOMMITTEE 10 - CULUTRE

ACCESS TO LITERARY WORKS

SUGGESTED TEXT OF A KEY PASSAGE TO REFLECT AN "ESSENTIAL
REQUIREMENT" IN TEXT ON ACCESS TO LITERARY WORKS:

"CONSIDER IN A POSITIVE SPIRIT THE ESTABLISHMENT BY OTHER
INTERESTED STATES, INDIVIDUALLY OR JOINTLY, OF LIBRARIES,
READING ROOMS, OR SPECIAL SECTIONS IN EXISTING EDUCATIONAL OR
CULTURAL INSTITUTIONS, ACCESSIBLE TO THE PUBLIC AND ADMINISTERED
UNDER TERMS AGREED AMONG THE PARITIES CONCERNED."

END TEXT.

ABRAMS

SECRET

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: COLLECTIVE SECURITY, AGREEMENT DRAFT, CONSULTANTS, MEETINGS, BASKET III
Control Number: n/a
Copy: SINGLE
Draft Date: 24 JUL 1974
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974GENEVA04765
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740201-0122
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740722/aaaaasxt.tel
Line Count: 234
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION SS
Original Classification: SECRET
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: EXDIS
Reference: GENEVA 4724
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 08 APR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <08 APR 2002 by kelleyw0>; APPROVED <24 JUN 2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE: CONSULTATIONS ON ESSENTIALS
TAGS: PFOR, CSCE
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005